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8 **IN THE UNITED STATES DISTRICT COURT**  
9 **FOR THE EASTERN DISTRICT OF CALIFORNIA**  
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11 JOSHUA DAVIS BLAND,  
12 Plaintiff,  
13 v.  
14 J. JENNINGS, et al.,  
15 Defendants.  
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No. 2:20-CV-1165-DMC-P

ORDER

17 Plaintiff, a prisoner proceeding pro se, brings this civil rights action under 42  
18 U.S.C. § 1983. Pending before the Court is Plaintiff's complaint, ECF No. 1.

19 The Court is required to screen complaints brought by prisoners seeking relief  
20 against a governmental entity or officer or employee of a governmental entity. See 28 U.S.C.  
21 § 1915A(a). The Court must dismiss a complaint or portion thereof if it: (1) is frivolous or  
22 malicious; (2) fails to state a claim upon which relief can be granted; or (3) seeks monetary relief  
23 from a defendant who is immune from such relief. See 28 U.S.C. § 1915A(b)(1), (2). Moreover,  
24 the Federal Rules of Civil Procedure require that complaints contain a "... short and plain  
25 statement of the claim showing that the pleader is entitled to relief." Fed. R. Civ. P. 8(a)(2). This  
26 means that claims must be stated simply, concisely, and directly. See McHenry v. Renne, 84 F.3d  
27 1172, 1177 (9th Cir. 1996) (referring to Fed. R. Civ. P. 8(e)(1)). These rules are satisfied if the  
28 complaint gives the defendant fair notice of the plaintiff's claim and the grounds upon which it

1 rests. See Kimes v. Stone, 84 F.3d 1121, 1129 (9th Cir. 1996). Because Plaintiff must allege  
2 with at least some degree of particularity overt acts by specific defendants which support the  
3 claims, vague and conclusory allegations fail to satisfy this standard. Additionally, it is  
4 impossible for the Court to conduct the screening required by law when the allegations are vague  
5 and conclusory.

## 6 7 **I. PLAINTIFF'S ALLEGATIONS**

8 Plaintiff names the following as defendants: (1) J. Jennings, the procurement  
9 officer; (2) A. Lane, associate warden; (3) Jason M. Pickett, warden; (4) J. Madsen, prison  
10 canteen manager; (5) Pierson; (6) M. Brown; and (7) Ralph Diaz, the Secretary of the California  
11 Department of Corrections and Rehabilitation (CDCR). Plaintiff alleges that the events outlined  
12 in the complaint took place at High Desert State Prison (HDSP). See ECF No. 1, pg. 1.

13 Plaintiff alleges that, on March 29, 2019, Defendants Pierson and Brown would  
14 not allow Plaintiff to receive three photos of young men wearing diapers. See id. at 5. According  
15 to Plaintiff, the photos were described as depictions “of boys who appear to be minors and/or  
16 under 18 wearing diapers” and deemed contraband pursuant to Title 15 of the California Code of  
17 Regulations, § 3006. See id. at 5, 7. Plaintiff states he appealed the decision. See id. at 5.  
18 Plaintiff claims the first-level appeal was denied by Defendant Madsen but the denial decision  
19 was signed by Defendant Lane. See id. Plaintiff alleges that, in doing so, Defendant Lane cited  
20 the incorrect regulation. See id. Plaintiff states that Defendant Pickett denied his appeal at the  
21 second level. See id. According to Plaintiff, he suffered retaliation as a result of filing his  
22 grievances concerning the photos, and cites to another pending case, Bland v. Cox, et al., 2:20-  
23 CV-0715-DMC. See id. Plaintiff asserts the foregoing conduct resulted in a loss of property, loss  
24 of funds, loss of stamps, and denial of due process. See id.

25 Next, without referencing any named defendants, Plaintiff asserts that he sent his  
26 appeal to the Chief of Inmate Appeals in Sacramento, California, for a third-level review. See id.  
27 at 6. Plaintiff states that the third-level appeal was rejected as untimely. See id. According to  
28 Plaintiff, this conduct resulted in the denial of due process. See id.

1 Finally, Plaintiff names Defendant Diaz and other “high-ranking subordinates and  
2 public servants,” claiming the CDCR regulations related to contraband are unconstitutional. See  
3 id. at 7-8. Plaintiff states that he is a gay man who has a sexual attraction to “twinks wearing  
4 diapers,” and that he has received such photos since 2015 without incident. See id. at 7.  
5 According to Plaintiff, the United States Supreme Court has disallowed state regulations of  
6 materials which merely “appear to be” or “conveyed the impression” that the materials related to  
7 inappropriate depictions of minors. See id. Plaintiff does not cite any specific case or cases.  
8 Plaintiff claims a violation of his First Amendment right to free speech. See id.

## 10 II. DISCUSSION

11 Some content-based regulation of incoming materials is permissible in the prison  
12 setting. See McCabe v. Arave, 827 F.2d 634 (9th Cir. 1987). For example, the Ninth Circuit has  
13 affirmed censorship of materials from the North American Man/Boy Love Association. See  
14 Harper v. Wallingford, 877 F.2d 728 (9th Cir. 1989). The prison may also, in some instances,  
15 prohibit sexually explicit materials, see Frost v. Symington, 197 F.3d 348 (9th Cir. 1999), the  
16 prison may not prohibit receipt of *Hustler* when it allows receipt of *Playboy*, see Pepperling v.  
17 Crist, 678 F.2d 787 (9th Cir. 1982). Nor may the prison prohibit materials which merely  
18 advocate homosexual activity. See Harper, 877 F.2d at 733. Under these principles, and without  
19 knowing more about the specific materials at issue in this case, and construing Plaintiff’s  
20 complaint liberally and in his favor, it is conceivable that Plaintiff states a cognizable First  
21 Amendment claim against Defendants Pierson and Brown.

22 The Court, however, finds flaws with Plaintiff’s complaint as to the remaining  
23 defendants and potential claims. First, Plaintiff cannot state a cognizable claim against  
24 Defendants Jennings, Lane, Madsen, or Pickett related to processing of his grievances. Second,  
25 Plaintiff has not alleged sufficient facts to establish supervisory liability as against Defendants  
26 Diaz, Lane, or Pickett.

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1           **A.     Grievance Process**

2           Prisoners have no stand-alone due process rights related to the administrative  
 3 grievance process. See Mann v. Adams, 855 F.2d 639, 640 (9th Cir. 1988); see also Ramirez v.  
 4 Galaza, 334 F.3d 850, 860 (9th Cir. 2003) (holding that there is no liberty interest entitling  
 5 inmates to a specific grievance process). Because there is no right to any particular grievance  
 6 process, it is impossible for due process to have been violated by ignoring or failing to properly  
 7 process grievances. Numerous district courts in this circuit have reached the same conclusion.  
 8 See Smith v. Calderon, 1999 WL 1051947 (N.D. Cal 1999) (finding that failure to properly  
 9 process grievances did not violate any constitutional right); Cage v. Cambra, 1996 WL 506863  
 10 (N.D. Cal. 1996) (concluding that prison officials' failure to properly process and address  
 11 grievances does not support constitutional claim); James v. U.S. Marshal's Service, 1995 WL  
 12 29580 (N.D. Cal. 1995) (dismissing complaint without leave to amend because failure to process  
 13 a grievance did not implicate a protected liberty interest); Murray v. Marshall, 1994 WL 245967  
 14 (N.D. Cal. 1994) (concluding that prisoner's claim that grievance process failed to function  
 15 properly failed to state a claim under § 1983). Prisoners do, however, retain a First Amendment  
 16 right to petition the government through the prison grievance process. See Bradley v. Hall, 64  
 17 F.3d 1276, 1279 (9th Cir. 1995). Therefore, interference with the grievance process may, in  
 18 certain circumstances, implicate the First Amendment.

19           Here, it is not clear whether Plaintiff alleges the failure to properly process his  
 20 grievances or interference with the grievance process. Plaintiff will be provided leave to amend  
 21 to clarify his allegations in this regard.

22           **B.     Supervisory Liability**

23           Supervisory personnel are generally not liable under § 1983 for the actions of their  
 24 employees. See Taylor v. List, 880 F.2d 1040, 1045 (9th Cir. 1989) (holding that there is no  
 25 respondeat superior liability under § 1983). A supervisor is only liable for the constitutional  
 26 violations of subordinates if the supervisor participated in or directed the violations. See id. The  
 27 Supreme Court has rejected the notion that a supervisory defendant can be liable based on  
 28 knowledge and acquiescence in a subordinate's unconstitutional conduct because government

officials, regardless of their title, can only be held liable under § 1983 for his or her own conduct and not the conduct of others. See Ashcroft v. Iqbal, 556 U.S. 662, 676 (2009). Supervisory personnel who implement a policy so deficient that the policy itself is a repudiation of constitutional rights and the moving force behind a constitutional violation may, however, be liable even where such personnel do not overtly participate in the offensive act. See Redman v. Cnty of San Diego, 942 F.2d 1435, 1446 (9th Cir. 1991) (en banc).

When a defendant holds a supervisory position, the causal link between such defendant and the claimed constitutional violation must be specifically alleged. See Fayle v. Stapley, 607 F.2d 858, 862 (9th Cir. 1979); Mosher v. Saalfeld, 589 F.2d 438, 441 (9th Cir. 1978). Vague and conclusory allegations concerning the involvement of supervisory personnel in civil rights violations are not sufficient. See Ivey v. Board of Regents, 673 F.2d 266, 268 (9th Cir. 1982). “[A] plaintiff must plead that each Government-official defendant, through the official’s own individual actions, has violated the constitution.” Iqbal, 662 U.S. at 676.

While Plaintiff names various supervisory personnel as defendants, he has not specifically alleged what conduct they took to contribute to a constitutional violation. Nor has Plaintiff alleged the existence or implementation of a policy which contributed to a constitutional violation. Plaintiff will also be provided an opportunity to amend to allege further facts relating to supervisory defendants.

### III. CONCLUSION

Because it is possible that the deficiencies identified in this order may be cured by amending the complaint, Plaintiff is entitled to leave to amend. See Lopez v. Smith, 203 F.3d 1122, 1126, 1131 (9th Cir. 2000) (en banc). Plaintiff is informed that, as a general rule, an amended complaint supersedes the original complaint. See Ferdik v. Bonzelet, 963 F.2d 1258, 1262 (9th Cir. 1992). Therefore, if Plaintiff amends the complaint, the Court cannot refer to the prior pleading in order to make Plaintiff’s amended complaint complete. See Local Rule 220. An amended complaint must be complete in itself without reference to any prior pleading. See id.

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1 If Plaintiff chooses to amend the complaint, Plaintiff must demonstrate how the  
2 conditions complained of have resulted in a deprivation of Plaintiff's constitutional rights. See  
3 Ellis v. Cassidy, 625 F.2d 227 (9th Cir. 1980). The complaint must allege in specific terms how  
4 each named defendant is involved, and must set forth some affirmative link or connection  
5 between each defendant's actions and the claimed deprivation. See May v. Enomoto, 633 F.2d  
6 164, 167 (9th Cir. 1980); Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir. 1978).

7 Because the complaint appears to otherwise state cognizable claims, if no amended  
8 complaint is filed within the time allowed therefor, the Court will issue findings and  
9 recommendations that the claims identified herein as defective be dismissed, as well as such  
10 further orders as are necessary for service of process as to the cognizable claims.

11 Accordingly, IT IS HEREBY ORDERED that Plaintiff may file a first amended  
12 complaint within 30 days of the date of service of this order.

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14 Dated: July 23, 2021



15 DENNIS M. COTA  
16 UNITED STATES MAGISTRATE JUDGE  
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